LEAD MEMBER FOR STRATEGIC MANAGEMENT AND ECONOMIC DEVELOPMENT



<u>DECISIONS</u> to be made by the Lead Cabinet Member for Lead Member for Strategic Management and Economic Development, Keith Glazier

TUESDAY, 28 APRIL 2015 AT 12.30 PM

COMMITTEE ROOM, COUNTY HALL, LEWES

AGENDA

- Decisions made by the Lead Cabinet Member on 23 February 2015 (Pages 3 4)
- Disclosure of Interests
 Disclosure by all Members present of personal interests in matters on the agenda, the nature of any interest and whether the Members regard the interest as prejudicial under the terms of the Code of Conduct.
- 3 Urgent items Notification of any items which the Lead Member considers urgent and proposes to take at the appropriate part of the agenda.
- 4 Better Care Fund: Section 75 Pooled Budget Agreement (*Pages 5 40*) Report by Director of Adult Social Care and Health
- 5 Any urgent items previously notified under agenda item 3

PHILIP BAKER
Assistant Chief Executive
County Hall, St Anne's Crescent
LEWES BN7 1UE

20 April 2015

Contact Simon Bailey, 01273 481935,

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Agenda Item 1

LEADER AND LEAD CABINET MEMBER FOR STRATEGIC MANAGEMENT AND ECONOMIC DEVELOPMENT

DECISIONS made by the Leader and Lead Cabinet Member for Strategic Management and Economic Development, Councillor Glazier on 23 February 2015 at County Hall, Lewes

26. MINUTES

26.1 Councillor Glazier approved as a correct record the minutes of the meeting held on 15 October 2014.

27. REPORTS

27.1 Copies of the reports referred to below are contained in the minute book.

28. DELEGATIONS IN RELATION TO BLUE BADGE FRAUD ENFORCEMENT

28.1 Councillor Glazier considered a report by the Director of Adult Social Care and Health regarding delegations in relation to Blue Badge fraud enforcement.

DECISION

- 28.2 RESOLVED to: (1) authorise the Director of Adult Social Care and Health to exercise the County Council's powers in relation to the misuse of Blue Badges including the powers set out in the Chronically Sick and Disabled Persons Act 1970 (as amended);
- (2) approve the amendments to the Scheme of Delegations under the Constitution as set out in Appendix 1;
- (3) agree the form of authority for Enforcement Officers set out in Appendix 2; and
- (4) authorise the Director of Adult Social Care and Health to take any actions that are necessary to implement the joint working arrangements with Brighton & Hove City Council and Sussex Police.

Reason

28.3 The delegation will facilitate the effective enforcement of Blue Badge Fraud.



Agenda Item 4

Report to: Lead Member for Strategic Management and Economic Development

Date of meeting: 28 April 2015

By: Director of Adult Social Care and Health

Title: Better Care Fund, Section 75 Pooled Budget Agreement

Purpose: To seek agreement to proceed with the implementation of a Better

Care Fund, Section 75 Pooled Budget.

RECOMMENDATIONS: The Lead Member is recommended

1) to note and approve the process for establishing the Better Care Fund, Section 75 Pooled Budget for 2015/16 and beyond; and

2) to agree the Section 75 Pooled Budget arrangement as detailed in this report

1 Background

- 1.1 The Better Care Fund is a national Department of Health policy objective, which realigns specific health and social care funding, to deliver enhanced community-based health and social care services. Cabinet previously received reports in January and July last year when approval was given to proceed with the East Sussex submission. The Health and Wellbeing Board also received a report in September 2014 on the submission.
- 1.2 Within East Sussex the Better Care Fund plan has been developed within the framework of the East Sussex Better Together Programme. The Better Care Fund has required review and sign off from the Department of Health, which was given on 6 February 2015. This letter is attached at Appendix A.
- 1.3 The regulations require that a Section 75 Pooled Budget be established for 2015/16 onwards to provide the financial governance structure to support the delivery of Department of Health approved Better Care Fund outcomes.

2 Supporting information

- 2.1 Attached at Appendix B is the draft Section 75 Better Care Fund pooled budget.
- 2.2 The value of the approved Better Care Fund and draft pooled budget for 2015/16 is £42.214m. The County Council part of the funding contains those elements already agreed through Reconciling Policy Performance and Resources for the delivery of integrated support, such as the Joint Community Reablement service and Integrated Community Equipment Service. The contributions from partners to the pooled budget will be:

	£m
High Weald Lewes Havens CCG	10.614
Eastbourne, Hailsham and Seaford CCG	12.749
Hastings and Rother CCG	13.188
East Sussex County Council	5.663
Total	42.214

2.3 It is proposed that East Sussex County Council acts as host authority for the pooled budget. This is in line with the approach being adopted by the majority of local authorities. There are also potential VAT benefits from these arrangements, in that the County Council can reclaim VAT on service expenditure, whereas the NHS is unable to do so. The pooled budget agreement has been approved by the East Sussex Clinical Commissioning Groups. The VAT and tax implications have been reviewed and the agreement reflects current HMRC requirements. The Department of Health and HMRC are developing guidance to support the pooled budget arrangements for the Better Care Fund but these have yet to be issued.

2.4 Risk arrangements within the pooled budget:

Traditional pooled budget arrangements align financial risks, including the potential for overspending or underspending, to the level of contributions made by each partner. For the Better Care Fund, the pooled budget agreement does not set out a specific formula or basis for assessing contributions to meet risk. The agreement however recognises that there are a range of specific schemes, developments and investments, for which risk is related to key actions and service requirements. The agreement refers to the performance and financial reporting regime within East Sussex Better Together, plus the role of the East Sussex Better Together Programme Board, in identifying and addressing risk. As host authority, it is not the County Council's responsibility to meet financial risks, beyond those that have been agreed by the Programme Board.

2.5 The County Council contribution will be subject to monitoring through the Council Plan for 2015/16 and the Better Care Fund, as part of the East Sussex Better Together framework, will be scrutinised through the East Sussex Better Together Scrutiny Board.

3. Conclusion and reasons for recommendations

3.1 Lead Member is recommended to agree the 2015/16 Better Care Fund pooled budget for the reasons detailed within the report.

KEITH HINKLEY Director of Adult Social Care and Health

Contact Officer: Ian Gutsell, Head of Finance, Service Finance, Business Services

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LOCAL MEMBERS

ΑII

BACKGROUND DOCUMENTS

https://www.gov.uk/government/publications/better-care-fund-how-it-will-work-in-2015-to-2016

Publications Gateway Ref. No. 02396



E-mail: england.coo@nhs.net

To:

East Sussex Health and Wellbeing Board NHS Eastbourne, Hailsham and Seaford CCG NHS Hastings and Rother CCG NHS High Weald Lewes Havens CCG

6th February 2015

Copy to:

East Sussex County Council

Dear colleague,

Thank you for submitting further evidence to clear the conditions on your Better Care Fund (BCF) plan. We know that the BCF is an ambitious programme and preparing the plans at pace has proved an immensely challenging task. However, your plan is now part of an ongoing process to transform local services and improve the lives of people in your community.

It is clear that your team and partners have worked very hard over the last few months, making valuable changes to your plan in order to improve people's care.

NHS England is now able to approve plans following the publication of the 2015/16 Mandate. As a result I am delighted to let you know that, following the recent assurance process, your resubmitted plan has been classified as 'Approved'. Appended to this letter is your NCAR Outcome Report for your information. Essentially, your plan is strong and robust and we have every confidence that you will be able to deliver against it. This puts you in a strong position for delivering the change outlined above.

Your BCF funding will be made available to you subject to the following standard conditions which apply to all BCF plans:

- The Fund being used in accordance with your final approved plan and through a section 75 agreement;
- The full value of the element of the Fund linked to non-elective admissions reduction target will be paid over to CCGs at the start of the financial year. However, CCGs may only release the full value of this funding into the pool if the admissions reduction target is met as detailed in the BCF Technical Guidance¹. If the target is not met, the CCG(s) may only release into the pool a part of that funding proportionate to the partial achievement of the target. Any part of this funding that is not released into the pool due to the target not being met must be dealt with in accordance with NHS England requirements. Full details are set out in the BCF Technical Guidance

The conditions are being imposed through NHS England's powers under sections 223G and 223GA of the NHS Act 2006 (as amended by the Care Act 2014). These allow NHS England to make payment of the BCF allocation subject to conditions. If the conditions are not complied with, NHS England is able to withhold or recover funding, or direct the CCG that it be spent in a particular way.

We are confident that there are no areas of high risk in your plan and as such you should progress with your plans for implementation.

Any ongoing oversight of your BCF plan will be led by your NHS England Regional/Area Team along with your Local Government Regional peer rather than the BCF Taskforce from this point onwards.

Non-elective (general and acute) admissions reductions ambition

We recognise that some areas may want to revisit their ambitions for the level of reduction of non-elective admissions, in light of their experience of actual performance over the winter, and as they become more confident of the 2014/15 outturn, and firm-up their plans to inform the 2015/16 contracting round. Any such review should include appropriate involvement from local authorities and be approved by HWBs. NHS England will assess the extent to which any proposed change has been locally agreed in line with BCF requirements, as well as the risk to delivery of the ambition, as part of its assurance of CCGs' operational plans.

Once again, thank you for your work and we look forward to the next stage.

Yours sincerely,

Dame Barbara Hakin

National Director: Commissioning Operations

NHS England

¹ http://www.england.nhs.uk/wp-content/uploads/2014/08/bcf-technical-guidance-v2.pdf

Appendix B
Appendix 1

Dated 2015

EAST SUSSEX COUNTY COUNCIL and

NHS EASTBOURNE, HAILSHAM AND SEAFORD CLINICAL COMMISSIONING GROUP and

NHS HASTINGS AND ROTHER CLINICAL COMMISSIONING GROUP and

NHS HIGH WEALD LEWES HAVENS CLINICAL COMMISSIONING GROUP

FRAMEWORK SECTION 75 PARTNERSHIP AGREEMENT RELATING THE BETTER CARE FUND AND THE COMMISSIONING OF HEALTH AND SOCIAL CARE SERVICES

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PARTIES

- (1) EAST SUSSEX COUNTY COUNCIL (the "Council")
- (2) NHS EASTBOURNE, HAILSHAM AND SEAFORD CLINICAL COMMISSIONING GROUP
- (3) NHS HASTINGS AND ROTHER CLINICAL COMMISSIONING GROUP
- (4) NHS HIGH WEALD LEWES HAVENS CLINICAL COMMISSIONING GROUP
- (5) The three Clinical Commissioning Groups, reference in (2), (3) and (4) above, are collectively referenced to as the "CCG".

BACKGROUND

- (A) The Council has responsibility for commissioning and/or providing social care services on behalf of the population of the county of East Sussex.
- (B) The CCG has the responsibility for commissioning health services pursuant to the 2006 Act in the county of East Sussex.
- (C) The Better Care Fund has been established by the Government to provide funds to local areas to support the integration of health and social care and to seek to achieve the National Conditions and Local Objectives. It is a requirement of the Better Care Fund that the CCG and the Council establish a pooled fund for this purpose.
- (D) Section 75 of the 2006 Act gives powers to local authorities and clinical commissioning groups to establish and maintain pooled funds out of which payment may be made towards expenditure incurred in the exercise of prescribed local authority functions and prescribed NHS functions.
- (E) The purpose of this Agreement is to set out the terms on which the Partners have agreed to collaborate and to establish a framework through which the Partners can secure the future position of health and social care services through lead or joint commissioning arrangements.
- (F) The aims and benefits of the Partners in entering in to this Agreement are to:
 - a) improve the quality and efficiency of the Services;
 - b) meet the National Conditions and Local Objectives; [and]
 - c) make more effective use of resources through the establishment and maintenance of a pooled fund for revenue expenditure on the Services
- (G) The Partners have jointly carried out consultations on the proposals for this Agreement with all those persons likely to be affected by the arrangements.
- (H) The Partners are entering into this Agreement in exercise of the powers referred to in Section 75 of the 2006 Act and/or Section 13Z(2) and 14Z(3) of the 2006 Act as applicable, to the extent that exercise of these powers is required for this Agreement.

1

1 DEFINED TERMS AND INTERPRETATION

1.1 In this Agreement, save where the context requires otherwise, the following words, terms and expressions shall have the following meanings:

1998 Act means the Data Protection Act 1998.

2000 Act means the Freedom of Information Act 2000.

2004 Regulations means the Environmental Information Regulations 2004.

2006 Act means the National Health Service Act 2006.

Affected Partner means, in the context of Clause 22, the Partner whose obligations under the Agreement have been affected by the occurrence of a Force Majeure Event

Agreement means this agreement including its Schedules and Appendices.

Approved Expenditure means any additional expenditure approved by the Partners in relation to an Individual Service above any Contract Price and Performance Payments.

Authorised Officers means an officer of each Partner appointed to be that Partner's representative for the purpose of this Agreement.

Better Care Fund means the Better Care Fund as described in NHS England Publications Gateway Ref. No.00314 and NHS England Publications Gateway Ref. No.00535 as relevant to the Partners.

Better Care Fund Plan means the plan attached at Schedule 3 setting out the Partners plan for the use of the Better Care Fund.

CCG Statutory Duties means the Duties of the CCG pursuant to Sections 14P to 14Z2 of the 2006 Act

Change in Law means the coming into effect or repeal (without re-enactment or consolidation) in England of any Law, or any amendment or variation to any Law, or any judgment of a relevant court of law which changes binding precedent in England after the date of this Agreement

Commencement Date means 00:01 hrs on 1 April 2015.

Confidential Information means information, data and/or material of any nature which any Partner may receive or obtain in connection with the operation of this Agreement and the Services and:

- (a) which comprises Personal Data or Sensitive Personal Data or which relates to any patient or his treatment or medical history;
- (b) the release of which is likely to prejudice the commercial interests of a Partner or the interests of a Service User respectively; or
- (c) which is a trade secret.

Contract Price means any sum payable to a Provider under a Service Contract as consideration for the provision of Services and which, for the avoidance of doubt, does not include any Default Liability or Performance Payment.

Default Liability means any sum which is agreed or determined by Law or in accordance with the terms of a Services Contract to be payable by any Partner(s) to the Provider as a consequence of (i) breach by any or all of the Partners of an obligation(s) in whole or in part under the relevant Services Contract or (ii) any act or omission of a third party for which any or all of the Partners are, under the terms of the relevant Services Contract, liable to the Provider.

Financial Contributions means the financial contributions made by each Partner to a Pooled Fund in any Financial Year.

Financial Year means each financial year running from 1 April in any year to 31 March in the following calendar year.

Force Majeure Event means one or more of the following:

- (a) war, civil war (whether declared or undeclared), riot or armed conflict;
- (b) acts of terrorism;
- (c) acts of God:
- (d) fire or flood;
- (e) industrial action;
- (f) prevention from or hindrance in obtaining raw materials, energy or other supplies;
- (g) any form of contamination or virus outbreak; and
- (h) any other event,

in each case where such event is beyond the reasonable control of the Partner claiming relief

Functions means the NHS Functions and the Health Related Functions

Health Related Functions means those of the health related functions of the Council, specified in Regulation 6 of the Regulations as relevant to the commissioning of the Services and which may be further described in the relevant Scheme Descriptions (Schedule 3).

Host Partner means the Partner that will host the Pooled Fund.

Health and Wellbeing Board means the Health and Wellbeing Board established by the Council pursuant to Section 194 of the Health and Social Care Act 2012.

Indirect Losses means loss of profits, loss of use, loss of production, increased operating costs, loss of business, loss of business opportunity, loss of reputation or goodwill or any other consequential or indirect loss of any nature, whether arising in tort or on any other basis.

Individual Scheme means one of the schemes which is agreed by the Partners to be included within this Agreement using the powers under Section 75 as documented in a Scheme Description.

Joint Commissioning means a mechanism by which the Partners jointly commission a service. For the avoidance of doubt, a joint commissioning arrangement does not involve the delegation of any functions pursuant to Section 75.

Law means:

- (a) any statute or proclamation or any delegated or subordinate legislation;
- (b) any enforceable community right within the meaning of Section 2(1) European Communities Act 1972;
- (c) any guidance, direction or determination with which the Partner(s) or relevant third party (as applicable) are bound to comply to the extent that the same are published and publicly available or the existence or contents of them have been notified to the Partner(s) or relevant third party (as applicable); and
- (d) any judgment of a relevant court of law which is a binding precedent in England.

Lead Commissioning Arrangements means the arrangements by which one Partner commissions Services in relation to an Individual Scheme on behalf of the other Partner in exercise of both the NHS Functions and the Council Functions.

Lead Commissioner means the Partner responsible for commissioning an Individual Service under a Scheme Specification.

Losses means all damage, loss, liabilities, claims, actions, costs, expenses (including the cost of legal and/or professional services), proceedings, demands and charges whether arising under statute, contract or at common law but excluding Indirect Losses and "Loss" shall be interpreted accordingly.

Month means a calendar month.

National Conditions mean the national conditions as set out in the NHS England Planning Guidance as are amended or replaced from time to time.

NHS Functions means those of the NHS functions listed in Regulation 5 of the Regulations as are exercisable by the CCG as are relevant to the commissioning of the Services and which may be further described in each Service Schedule

Non Pooled Fund means the budget detailing the financial contributions of the Partners which are not included in a Pooled Fund in respect of a particular Service as set out in the relevant Scheme Specification

Overspend means any expenditure from the Pooled Fund in a Financial Year which exceeds the Financial Contributions for that Financial Year.

Partner means each of the CCG and the Council, and references to "Partners" shall be construed accordingly.

Partnership Board means the partnership board responsible for review of performance and oversight of this Agreement as set out in Schedule 2.

Permitted Budget means in relation to a Service where the Council is the Provider, the budget that the Partners have set in relation to the particular Service.

Permitted Expenditure has the meaning given in Clause [7.3].

Personal Data means Personal Data as defined by the 1998 Act.

Pooled Fund means any pooled fund established and maintained by the Partners as a pooled fund in accordance with the Regulations

Pooled Fund Manager means such officer of the Host Partner which includes a Section 113 Officer for the relevant Pooled Fund established under an Individual Scheme as is nominated by the Host Partner from time to time to manage the Pooled Fund in accordance with Clause 9.

Provider means a provider of any Services commissioned under the arrangements set out in this Agreement.

Public Health England means the SOSH trading as Public Health England.

Quarter means each of the following periods in a Financial Year:

- 1 April to 30 June
- 1 July to 30 September
- 1 October to 31 December
- 1 January to 31 March

and "Quarterly" shall be interpreted accordingly.

Regulations means the means the NHS Bodies and Local Authorities Partnership Arrangements Regulations 2000 No 617 (as amended).

Performance Payment Arrangement means any arrangement agreed with a Provider and one of more Partners in relation to the cost of providing Services on such terms as agreed in writing by all Partners.

Performance Payments means any sum over and above the relevant Contract Price which is payable to the Provider in accordance with a Performance Payment Arrangement.

Scheme Description means a specification setting out the arrangements for an Individual Scheme agreed by the Partners to be commissioned under this Agreement.

Sensitive Personal Data means Sensitive Personal Data as defined in the 1998 Act.

Services means such health and social care services as agreed from time to time by the Partners as commissioned under the arrangements set out in this Agreement and more specifically defined in each Scheme Description.

Services Contract means an agreement for the provision of Services entered into with a Provider by one or more of the Partners in accordance with the relevant Individual Scheme.

Service Users means those individual for whom the Partners have a responsibility to commission the Services.

SOSH means the Secretary of State for Health.

Third Party Costs means all such third party costs (including legal and other professional fees) in respect of each Individual Scheme as a Partner reasonably and properly incurs in the proper performance of its obligations under this Agreement and as agreed by the Partnership Board.

Working Day means 8.00am to 6.00pm on any day except Saturday, Sunday, Christmas Day, Good Friday or a day which is a bank holiday (in England) under the Banking & Financial Dealings Act 1971.

- 1.2 In this Agreement, all references to any statute or statutory provision shall be deemed to include references to any statute or statutory provision which amends, extends, consolidates or replaces the same and shall include any orders, regulations, codes of practice, instruments or other subordinate legislation made thereunder and any conditions attaching thereto. Where relevant, references to English statutes and statutory provisions shall be construed as references also to equivalent statutes, statutory provisions and rules of law in other jurisdictions.
- 1.3 Any headings to Clauses, together with the front cover and the index are for convenience only and shall not affect the meaning of this Agreement. Unless the contrary is stated, references to Clauses and Schedules shall mean the clauses and schedules of this Agreement.
- 1.4 Any reference to the Partners shall include their respective statutory successors, employees and agents.
- 1.5 In the event of a conflict, the conditions set out in the Clauses to this Agreement shall take priority over the Schedules.
- 1.6 Where a term of this Agreement provides for a list of items following the word "including" or "includes", then such list is not to be interpreted as being an exhaustive list.
- 1.7 In this Agreement, words importing any particular gender include all other genders, and the term "person" includes any individual, partnership, firm, trust, body corporate, government, governmental

body, trust, agency, unincorporated body of persons or association and a reference to a person includes a reference to that person's successors and permitted assigns.

- 1.8 In this Agreement, words importing the singular only shall include the plural and vice versa.
- 1.9 In this Agreement, "staff" and "employees" shall have the same meaning and shall include reference to any full or part time employee or officer, director, manager and agent.
- 1.10 Subject to the contrary being stated expressly or implied from the context in these terms and conditions, all communication between the Partners shall be in writing.
- 1.11 Unless expressly stated otherwise, all monetary amounts are expressed in pounds sterling but in the event that pounds sterling is replaced as legal tender in the United Kingdom by a different currency then all monetary amounts shall be converted into such other currency at the rate prevailing on the date such other currency first became legal tender in the United Kingdom.
- 1.12 All references to the Agreement include (subject to all relevant approvals) a reference to the Agreement as amended, supplemented, substituted, novated or assigned from time to time.

2 TERM

- 2.1 This Agreement shall come into force on the Commencement Date.
- 2.2 This Agreement shall continue until it is terminated in accordance with Clause 20.
- 2.3 The duration of the arrangements for each individual scheme shall be as set out in the relevant Scheme Specification.

3 GENERAL PRINCIPLES

- 3.1 Nothing in this Agreement shall affect:
 - 3.1.1 the liabilities of the Partners to each other or to any third parties for the exercise of their respective functions and obligations (including the Functions); or
 - 3.1.2 any power or duty to recover charges for the provision of any services (including the Services) in the exercise of any local authority function.
- 3.2 The Partners agree to:
 - 3.2.1 treat each other with respect and an equality of esteem;
 - 3.2.2 be open with information about the performance and financial status of each; and
 - 3.2.3 provide early information and notice about relevant problems.
- 3.3 For the avoidance of doubt, the aims and outcomes relating to an Individual Scheme may be set out in the relevant Scheme specification.

4 PARTNERSHIP FLEXIBILITIES

- 4.1 This Agreement sets out the mechanism through which the Partners will work together to establish one or more of the following:
 - 4.1.1 East Sussex Better Together (ESBT): The Better Care Fund pooled budget operates within the governance of the East Sussex Better Together Programme Board. Oversight and reporting of the pooled budget will be within the ESBT structure.

- 4.1.2 Joint Commissioning Arrangements: The East Sussex Health and Wellbeing Board and the governing bodies of the three CCGs are ultimately responsible for the delivery and management of risk of the ESBT Programme and the Better Care Fund. In practice, the development of all joint strategic planning activity and the management of existing contracts will be overseen by the ESBT Programme Board and will be project managed by two operational joint commissioning sub-groups (Integrated Strategic Planning Group (ISPG) and the Integrated Performance and Delivery Group (IPDG) and supported by an Integrated Innovation Panel and new business intelligence tools.
- 4.1.3 The East Sussex Better Together Programme Board will receive monthly highlight reports from the operational commissioning groups and all programmes of work will be the subject of escalation procedures including those funded through the Better Care Fund, if they are not performing as intended.
- 4.1.4 The Better Care Fund pooled budget maybe subject to amendment as services, external to the original pooled budget, are recommissioned and, potentially brought within the pooled budget arrangements.
- 4.2 The CCG delegates to the Council and the Council agrees to exercise on the CCG's behalf the NHS Functions to the extent necessary for the purpose of performing its obligations under this Agreement in conjunction with the Health Related Functions.
- 4.3 Where the powers of a Partner to delegate any of its statutory powers or functions are restricted, such limitations will automatically be deemed to apply to the relevant Scheme Specification and the Partners shall agree arrangements designed to achieve the greatest degree of delegation to the other Partner necessary for the purposes of this Agreement which is consistent with the statutory constraints.

5 FUNCTIONS

- 5.1 The purpose of this Agreement is to establish a framework through which the Partners can secure the provision of health and social care services in accordance with the terms of this Agreement.
- 5.2 This Agreement shall include such functions as shall be agreed from time to time by the Partners.
- 5.3 Where the Partners add a new Individual Scheme to this Agreement a Scheme Specification for each Individual Scheme shall be in the form set out in Schedule 1 shall be completed and agreed between the Partners. The initial scheme specification is set out in schedule 1 part 2.
- 5.4 The Partners shall not enter into a Scheme Specification in respect of an Individual Scheme unless they are satisfied that the Individual Scheme in question will improve health and well-being in accordance with this Agreement.
- 5.5 The introduction of any Individual Scheme will be subject to business case approval by and the East Sussex Better Together Programme Board.

6 COMMISSIONING ARRANGEMENTS

Joint Commissioning Arrangements

- 6.1 Both Partners shall be responsible for compliance with and making payments of all sums due to a Provider pursuant to the terms of each Service Contract.
- 6.2 Both Partners shall work in cooperation and endeavour to ensure that the relevant Services as set out in each Scheme Specification are commissioned within each Partners Financial Contribution in respect of that particular Service in each Financial Year.
- 6.3 The Partners shall comply with the arrangements in respect of the Joint Commissioning as set out in the relevant Scheme Specification.

- 6.4 Each Partner shall keep the other Partners regularly informed of the effectiveness of the arrangements including the Better Care Fund and any Overspend or Underspend in a Pooled Fund or Non Pooled Fund.
- 6.5 The Partnership Board will report back to the Health and Wellbeing Board as required by its Terms of Reference.

Appointment of a Lead Commissioner

- 6.6 Where there are Lead Commissioning Arrangements in respect of an Service Scheme the Lead Commissioner shall:
 - exercise the NHS Functions in conjunction with the Health Related Functions as identified in the relevant Scheme Specification;
 - 6.6.2 endeavour to ensure that the NHS Functions and the Health Related Functions are funded within the parameters of the Financial Contributions of each Partner in relation to each particular Service in each Financial Year.
 - 6.6.3 commission Services for individuals who meet the eligibility criteria set out in the relevant Scheme Specification;
 - 6.6.4 contract with Provider(s) for the provision of the Services on terms agreed with the other Partners;
 - 6.6.5 comply with all relevant legal duties and guidance of both Partners in relation to the Services being commissioned;
 - 6.6.6 where Services are commissioned using the NHS Standard Form Contract, perform the obligations of the "Commissioner" and "Co-ordinating Commissioner" with all due skill, care and attention and where Services are commissioned using any other form of contract to perform its obligations with all due skill and attention;
 - 6.6.7 undertake performance management and contract monitoring of all Service Contracts;
 - 6.6.8 make payment of all sums due to a Provider pursuant to the terms of any Services Contract.
 - 6.6.9 keep the other Partner and the relevant joint commissioning governance boards regularly informed of the effectiveness of the arrangements including the Better Care Fund and any Overspend or Underspend in a Pooled Fund.

7 ESTABLISHMENT OF A POOLED FUND

- 7.1 In exercise of their respective powers under Section 75 of the 2006 Act, the Partners have agreed to establish and maintain such pooled funds for revenue expenditure as set out in the Scheme Descriptions, per Schedule 3.
- 7.2 The Pooled Fund shall be managed and maintained in accordance with the terms of this Agreement.
- 7.3 It is agreed that the monies held in a Pooled Fund may only be expended on permitted expenditure, as agreed at least annually by the East Sussex Better Together Programme Board; being the following:
 - 7.3.1 Service contracts
 - 7.3.2 Transfer of funding to District and Borough Councils, for Disabled Facilities Grants
 - 7.3.3 Capital Grants

- 7.3.4 Specific funding allocations, as determined within Better Care Fund Guidance.
- 7.4 The Partners may only depart from the definition of Permitted Expenditure to include or exclude other revenue expenditure with the express written agreement of each Partner.
- 7.5 For the avoidance of doubt, monies held in the Pooled Fund may not be expended on Default Liabilities unless this is agreed by all Partners.
- 7.6 Pursuant to this Agreement, the Partners have agreed to appoint East Sussex County Council as Host Partner for the Better Care Fund pooled budget as set out in the Scheme Specifications. The Host Partner shall be the Partner responsible for:
 - 7.6.1 holding all monies contributed to the Pooled Fund on behalf of itself and the other Partners; and
 - 7.6.2 providing the financial administrative systems for the Pooled Fund; and
 - 7.6.3 appointing the Pooled Fund Manager; and
 - 7.6.4 ensuring that the Pooled Fund Manager complies with its obligations under this Agreement: and
 - 7.6.5 co-ordinating the production of quarterly and annual reports; with information provided by partners.

8 POOLED FUND MANAGEMENT

- 8.1 The Pooled Fund Manager for the Better Care Fund pooled budget shall have the following duties and responsibilities:
 - 8.1.1 the day to day operation and management of the Pooled Fund;
 - 8.1.2 ensuring that all expenditure from the Pooled Fund is in accordance with the provisions of this Agreement and the relevant Scheme Specification;
 - 8.1.3 maintaining an overview of all joint financial issues affecting the Partners in relation to the Services and the Pooled Fund;
 - 8.1.4 ensuring that full and proper records for accounting purposes are kept in respect of the Pooled Fund;
 - 8.1.5 reporting to the East Sussex Better Together Programme Board as required by the East Sussex Better Together Programme Board and the relevant Scheme Specification;
 - 8.1.6 ensuring action is taken to manage any projected under or overspends relating to the Pooled Fund in accordance with this Agreement;
 - 8.1.7 preparing and submitting to the East Sussex Better Together Programme Board quarterly reports (or more frequent reports if required by the East Sussex Better Together Programme Board) and an annual return about the income and expenditure from the Pooled Fund together with such other information as may be required by the Partners and the East Sussex Better Together Programme Board to monitor the effectiveness of the Pooled Fund and to enable the Partners to complete their own financial accounts and returns. The Partners agree to provide all necessary information to the Pooled Fund Manager in time for the reporting requirements to be met.
 - 8.1.8 preparing and submitting reports to the Health and Wellbeing Board as required by it.

- 8.1.9 preparing and submitting reports to NHS England, Department of Health, Department of Communities and Local Government and other organisations as required.
- 8.2 In carrying out their responsibilities as provided under Clause 8.1 the Pooled Fund Manager shall have regard to the recommendations of the East Sussex Better Together Programme Board and shall be accountable to the Partners.

9 FINANCIAL CONTRIBUTIONS

- 9.1 The Financial Contribution of the CCG and the Council to the Better Care pooled budget for the first Financial Year of operation is as set out in Schedule 3 Scheme Descriptions.
- 9.2 Future financial contributions will be determined annually by the East Sussex Better Together Programme Board.
- 9.3 Financial Contributions to the Better Care Fund pooled budget will be made quarterly on 15 April, 15 June, 15 September and 15 December for each financial year.
- 9.4 With the exception of Clause 12, no provision of this Agreement shall preclude the Partners from making additional contributions of Non-Recurrent Payments to the Pooled Fund from time to time by mutual agreement. Any such additional contributions of Non-Recurrent Payments shall be explicitly recorded in East Sussex Better Together Programme Board minutes and recorded in the budget statement as a separate item.

10 NON FINANCIAL CONTRIBUTIONS

10.1 The Better Care Fund pooled budget will operate under the governance arrangements of East Sussex Better Together.

11 RISK SHARE ARRANGMENTS. OVERSPENDS AND UNDERSPENDS

Risk share arrangements

11.1 The partners have agreed risk share arrangements as set out in schedule 1, which provide for financial risks arising within the commissioning of services from the Better Care Fund pooled budget and the financial risk to the pool arising from the payment for performance element of the Better Care Fund.

Overspends on Better Care Fund pooled budget

- 11.2 Subject to Clause [11.1], the Host Partner for the relevant Pooled Fund shall manage expenditure from a Pooled Fund within the Financial Contributions and shall ensure that the expenditure is limited to Permitted Expenditure.
- 11.3 The Host Partner shall not be in breach of its obligations under this Agreement if an overspend occurs PROVIDED THAT the only expenditure from a Pooled Fund has been in accordance with Permitted Expenditure and it has informed the Partnership Board in accordance with Clause 11.4.
- 11.4 In the event that the Pooled Fund Manager identifies an actual or projected overspend the Pooled Fund Manager must ensure that the East Sussex Better Together Programme Board is informed as soon as reasonably possible.

Underspend on Better Care Fund pooled budget

In the event that expenditure from the Better Care Fund pooled budget in any Financial Year is less than the aggregate value of the Financial Contributions made for that Financial Year the Partners shall agree how the surplus monies shall be spent, carried forward and/or returned to the Partners. Such arrangements shall be subject to the Law and the Standing Orders and Standing Financial Instructions (or equivalent) of the Partners and the terms of the Performance Payment Arrangement.

12 VAT

12.1 The Partners shall agree the treatment of the Better Care Fund pooled budget for VAT purposes in accordance with any relevant guidance from HM Customs and Excise.

13 AUDIT AND RIGHT OF ACCESS

- 13.1 All Partners shall promote a culture of probity and sound financial discipline and control. The Host Partner shall arrange for the audit of the accounts of the pooled budget and the certification of the annual return of those accounts.
- 13.2 All internal and external auditors and all other persons authorised by the Partners will be given the right of access by them to any document, information or explanation they require from any employee, member of the Partner in order to carry out their duties. This right is not limited to financial information or accounting records and applies equally to premises or equipment used in connection with this Agreement. Access may be at any time without notice, provided there is good cause for access without notice.

14 LIABILITIES AND INSURANCE AND INDEMNITY

- 14.1 Subject to Clause 14.2, and 14.3, if a Partner ("First Partner") incurs a loss arising out of or in connection with this Agreement or the Services Contract as a consequence of any act or omission of another Partner ("Another Partner") which constitutes negligence, fraud or a breach of contract in relation to this Agreement or the Services Contract then Another Partner shall be liable to the First Partner for that Loss and shall indemnify the First Partner accordingly.
- 14.2 Clause 14.1 shall only apply to the extent that the acts or omissions of Another Partner contributed to the relevant Loss. Furthermore, it shall not apply if such act or omission occurred as a consequence of Another Partner acting in accordance with the instructions or requests of the First Partner or the Partnership Board.
- 14.3 If any third party makes a claim or intimates an intention to make a claim against either Partner, which may reasonably be considered as likely to give rise to liability under this Clause 14. the Partner that may claim against the other indemnifying Partner will:
 - 14.3.1 as soon as reasonably practicable give written notice of that matter to Another Partner specifying in reasonable detail the nature of the relevant claim;
 - 14.3.2 not make any admission of liability, agreement or compromise in relation to the relevant claim without the prior written consent of Another Partner (such consent not to be unreasonably conditioned, withheld or delayed);
 - 14.3.3 give Another Partner and its professional advisers reasonable access to its premises and personnel and to any relevant assets, accounts, documents and records within its power or control so as to enable the Indemnifying Partner and its professional advisers to examine such premises, assets, accounts, documents and records and to take copies at their own expense for the purpose of assessing the merits of, and if necessary defending, the relevant claim.
- 14.4 Each Partner shall ensure that they maintain policies of insurance (or equivalent arrangements through schemes operated by the National Health Service Litigation Authority) in respect of all potential liabilities arising from this Agreement.
- 14.5 Each Partner shall at all times take all reasonable steps to minimise and mitigate any loss for which one party is entitled to bring a claim against the other pursuant to this Agreement.

15 STANDARDS OF CONDUCT AND SERVICE

- 15.1 The Partners will at all times comply with Law and ensure good corporate governance in respect of each Partner (including the Partners respective Standing Orders and Standing Financial Instructions).
- 15.2 The Council is subject to the duty of Best Value under the Local Government Act 1999. This Agreement and the operation of the pooled budget is therefore subject to the Council's obligations for Best Value and the other Partners will co-operate with all reasonable requests from the Council which the Council considers necessary in order to fulfil its Best Value obligations.
- 15.3 The CCG is subject to the CCG Statutory Duties and these incorporate a duty of clinical governance, which is a framework through which they are accountable for continuously improving the quality of its services and safeguarding high standards of care by creating an environment in which excellence in clinical care will flourish. This Agreement and the operation of the Pooled Funds are therefore subject to ensuring compliance with the CCG Statutory Duties and clinical governance obligations.
- 15.4 The Partners are committed to an approach to equality and equal opportunities as represented in their respective policies. The Partners will maintain and develop these policies as applied to service provision, with the aim of developing a joint strategy for all elements of the service.

16 CONFLICTS OF INTEREST

16.1 The Partners shall comply with their agreed policy for identifying and managing conflicts of interest.

17 GOVERNANCE

- 17.1 Overall strategic oversight of partnership working between the partners is vested in the Health and Well Being Board, which for these purposes shall make recommendations to the Partners as to any action it considers necessary.
- 17.2 The Partners have established the East Sussex Better Together Programme Board to lead the development of integrated health and social care service within East Sussex. The Better Care Fund pooled budget will operate within the East Sussex Better Together Programme.
- 17.3 The terms of reference of the East Sussex Better Together Programme Board shall be as set out in Schedule 2
- 17.4 Each Partner has secured internal reporting arrangements to ensure the standards of accountability and probity required by each Partner's own statutory duties and organisation are complied with.
- 17.5 The East Sussex Better Together Programme Board shall be responsible for the overall approval of commissioned services, ensuring compliance with the Better Care Fund Plan and the strategic direction of the Better Care Fund.

18 REVIEW

- 18.1 Save where the East Sussex Better Together Programme Board agree alternative arrangements (including alternative frequencies) the Partners shall undertake an annual review ("Annual Review") of the operation of this Agreement and the provision of the Services within 3 months of the end of each Financial Year.
- 18.2 Subject to any variations to this process required by the East Sussex Better Together Programme Board, annual reviews shall be conducted in good faith and, where applicable, in accordance with the governance arrangements set out in Schedule 2.
- 18.3 The Partners shall within 20 working days of the annual review prepare a joint annual report documenting the matters referred to in this Clause 18. A copy of this report shall be provided to the East Sussex Better Together Programme Board.

In the event that the Partners fail to meet the requirements of the Better Care Fund Plan and NHS England, the Partners shall provide full co-operation with NHS England to agree a recovery plan.

19 COMPLAINTS

19.1 The Partners' own complaints procedures shall apply to this Agreement. The Partners agree to assist one another in the management of complaints arising from this Agreement or the provision of the Services.

20 TERMINATION & DEFAULT

- 20.1 This Agreement may be terminated by any Partner giving not less than 12 months' notice in writing to terminate this Agreement.
- 20.2 If any Partner ("Relevant Partner") fails to meet any of its obligations under this Agreement, the other Partners (acting jointly) may by notice require the Relevant Partner to take such reasonable action within a reasonable timescale as the other Partners may specify to rectify such failure. Should the Relevant Partner fail to rectify such failure within such reasonable timescale, the matter shall be referred for resolution in accordance with Clause 21.
- 20.3 Termination of this Agreement (whether by effluxion of time or otherwise) shall be without prejudice to the Partners' rights in respect of any antecedent breach.
- 20.4 Upon termination of this Agreement for any reason whatsoever the following shall apply:
 - 20.4.1 the Partners agree that they will work together and co-operate to ensure that the winding down and disaggregation of the integrated and joint activities to the separate responsibilities of the Partners is carried out smoothly and with as little disruption as possible to service users, employees, the Partners and third parties, so as to minimise costs and liabilities of each Partner in doing so;
 - 20.4.2 where either Partner has entered into a Service Contract which continues after the termination of this Agreement, both Partners shall continue to contribute to the Contract Price in accordance with the agreed contribution for that Service prior to termination and will enter into all appropriate legal documentation required in respect of this;
 - 20.4.3 the Lead Commissioner shall make reasonable endeavours to amend or terminate a Service Contract (which shall for the avoidance of doubt not include any act or omission that would place the Lead Commissioner in breach of the Service Contract) where the other Partner requests the same in writing Provided that the Lead Commissioner shall not be required to make any payments to the Provider for such amendment or termination unless the Partners shall have agreed in advance who shall be responsible for any such payment.
 - 20.4.4 where a Service Contract held by a Lead Commissioner relates all or partially to services which relate to the other Partner's Functions then provided that the Service Contract allows the other Partner may request that the Lead Commissioner assigns the Service Contract in whole or part upon the same terms mutatis mutandis as the original contract.
 - 20.4.5 The East Sussex Better Together Programme Board shall continue to operate for the purposes of functions associated with this Agreement for the remainder of any contracts and commitments relating to this Agreement; and
 - 20.4.6 Termination of this Agreement shall have no effect on the liability of any rights or remedies of either Partner already accrued, prior to the date upon which such termination takes effect.

21 DISPUTE RESOLUTION

- 21.1 In the event of a dispute between the Partners arising out of this Agreement, either Partner may serve written notice of the dispute on the other Partners, setting out full details of the dispute.
- 21.2 The Authorised Officer shall meet in good faith as soon as possible and in any event within seven days of notice of the dispute being served pursuant to Clause 21.1, at a meeting convened for the purpose of resolving the dispute.
- 21.3 If the dispute remains after the meeting detailed in Clause 21.2 has taken place, the Partners' respective Chief Operating Officer(s) and/or Director(s) or nominees shall meet in good faith as soon as possible after the relevant meeting and in any event with fourteen days of the date of the meeting, for the purpose of resolving the dispute.
- 21.4 If the dispute remains after the meeting detailed in Clause 21.3 has taken place, then the Partners will attempt to settle such dispute by mediation in accordance with the CEDR Model Mediation Procedure or any other model mediation procedure as agreed by the Partners. To initiate mediation, either Partner may give notice in writing (a "Mediation Notice") to the other requesting mediation of the dispute and shall send a copy thereof to CEDR or an equivalent mediation organisation as agreed by the Partners asking them to nominate a mediator. The mediation shall commence within twenty (20) Working Days of the Mediation Notice being served. Neither Partner will terminate such mediation until each of them has made its opening presentation and the mediator has met each of them separately for at least one (1) hour. Thereafter, paragraph 14 of the Model Mediation Procedure will apply (or the equivalent paragraph of any other model mediation procedure agreed by the Partners). The Partners will co-operate with any person appointed as mediator, providing him with such information and other assistance as he shall require and will pay his costs as he shall determine or in the absence of such determination such costs will be shared equally.
- 21.5 Nothing in the procedure set out in this Clause 21 shall in any way affect either Partner's right to terminate this Agreement in accordance with any of its terms or take immediate legal action.

22 FORCE MAJEURE

- 22.1 Neither Partner shall be entitled to bring a claim for a breach of obligations under this Agreement by the other Partner or incur any liability to the other Partner for any losses or damages incurred by that Partner to the extent that a Force Majeure Event occurs and it is prevented from carrying out its obligations by that Force Majeure Event.
- 22.2 On the occurrence of a Force Majeure Event, the Affected Partner shall notify the other Partner as soon as practicable. Such notification shall include details of the Force Majeure Event, including evidence of its effect on the obligations of the Affected Partner and any action proposed to mitigate its effect.
- As soon as practicable, following notification as detailed in Clause 22.2, the Partners shall consult with each other in good faith and use all best endeavours to agree appropriate terms to mitigate the effects of the Force Majeure Event and, subject to Clause 22.4, facilitate the continued performance of the Agreement.
- 22.4 If the Force Majeure Event continues for a period of more than sixty days, either Partner shall have the right to terminate the Agreement by giving fourteen days written notice of termination to the other Partner. For the avoidance of doubt, no compensation shall be payable by either Partner as a direct consequence of this Agreement being terminated in accordance with this Clause.

23 CONFIDENTIALITY

23.1 In respect of any Confidential Information a Partner receives from another Partner (the "Discloser") and subject always to the remainder of this Clause 25, each Partner (the "Recipient") undertakes to keep secret and strictly confidential and shall not disclose any such Confidential Information to any third party, without the Discloser's prior written consent provided that:

- 23.1.1 the Recipient shall not be prevented from using any general knowledge, experience or skills which were in its possession prior to the Commencement Date; and
- 23.1.2 the provisions of this Clause 23 shall not apply to any Confidential Information which:
 - (a) is in or enters the public domain other than by breach of the Agreement or other act or omission of the Recipient; or
 - (b) is obtained by a third party who is lawfully authorised to disclose such information.
- 23.2 Nothing in this Clause 23 shall prevent the Recipient from disclosing Confidential Information where it is required to do so in fulfilment of statutory obligations or by judicial, administrative, governmental or regulatory process in connection with any action, suit, proceedings or claim or otherwise by applicable Law.

23.3 Each Partner:

- 23.3.1 may only disclose Confidential Information to its employees and professional advisors to the extent strictly necessary for such employees to carry out their duties under the Agreement; and
- 23.3.2 will ensure that, where Confidential Information is disclosed in accordance with Clause 23.3.1, the recipient(s) of that information is made subject to a duty of confidentiality equivalent to that contained in this Clause 23;
- 23.3.3 shall not use Confidential Information other than strictly for the performance of its obligations under this Agreement.

24 FREEDOM OF INFORMATION AND ENVIRONMENTAL PROTECTION REGULATIONS

- 24.1 The Partners agree that they will each cooperate with each other to enable any Partner receiving a request for information under the 2000 Act or the 2004 Act to respond to a request promptly and within the statutory timescales. This cooperation shall include but not be limited to finding, retrieving and supplying information held, directing requests to other Partners as appropriate and responding to any requests by the Partner receiving a request for comments or other assistance.
- 24.2 Any and all agreements between the Partners as to confidentiality shall be subject to their duties under the 2000 Act and 2004 Act. No Partner shall be in breach of Clause 24 if it makes disclosures of information in accordance with the 2000 Act and/or 2004 Act.

25 OMBUDSMEN

25.1 The Partners will co-operate with any investigation undertaken by the Health Service Commissioner for England or the Local Government Commissioner for England (or both of them) in connection with this Agreement.

26 INFORMATION SHARING

26.1 The Partners will follow the Information Governance Protocol set out in schedule 8, and in so doing will ensure that the operation this Agreement complies comply with Law, in particular the 1998 Act.

27 NOTICES

- 27.1 Any notice to be given under this Agreement shall either be delivered personally or sent by facsimile or sent by first class post or electronic mail. The address for service of each Partner shall be as set out in Clause 27.3 or such other address as each Partner may previously have notified to the other Partner in writing. A notice shall be deemed to have been served if:
 - 27.1.1 personally delivered, at the time of delivery;

- 27.1.2 sent by facsimile, at the time of transmission;
- 27.1.3 posted, at the expiration of forty eight hours after the envelope containing the same was delivered into the custody of the postal authorities; and
- 27.1.4 if sent by electronic mail, at the time of transmission and a telephone call must be made to the recipient warning the recipient that an electronic mail message has been sent to him (as evidenced by a contemporaneous note of the Partner sending the notice) and a hard copy of such notice is also sent by first class recorded delivery post (airmail if overseas) on the same day as that on which the electronic mail is sent.
- 27.2 In proving such service, it shall be sufficient to prove that personal delivery was made, or that the envelope containing such notice was properly addressed and delivered into the custody of the postal authority as prepaid first class or airmail letter (as appropriate), or that the facsimile was transmitted on a tested line or that the correct transmission report was received from the facsimile machine sending the notice, or that the electronic mail was properly addressed and no message was received informing the sender that it had not been received by the recipient (as the case may be).
- 27.3 The address for service of notices as referred to in Clause 27.1 shall be as follows unless otherwise notified to the other Partner in writing:
 - 27.3.1 if to the Council, addressed to the Director of Adult Social Care and Health for:
 - East Sussex County Council, County Hall, St Anne's Crescent, Lewes, East Sussex, BN7 1UE
 - 27.3.2 if to the CCGs, addressed to the Chief Operating Officer for:
 - (a) NHS Eastbourne, Hailsham and Seaford Clinical Commissioning Group
 - 36-38 Friars Walk, Lewes, East Sussex, BN7 2PB
 - (b) NHS Hastings and Rother Clinical Commissioning Group
 - Bexhill Hospital, Holliers Hill, Bexhill on Sea, TN40 2DZ
 - (c) NHS High Weald Lewes Havens Clinical Commissioning Group
 - 36-38 Friars Walk, Lewes, East Sussex, BN7 2PB

28 VARIATION

28.1 No variations to this Agreement will be valid unless they are recorded in writing and signed for and on behalf of each of the Partners.

29 CHANGE IN LAW

- 29.1 The Partners shall ascertain, observe, perform and comply with all relevant Laws, and shall do and execute or cause to be done and executed all acts required to be done under or by virtue of any Laws.
- 29.2 On the occurrence of any Change in Law, the Partners shall agree in good faith any amendment required to this Agreement as a result of the Change in Law subject to the Partners using all reasonable endeavours to mitigate the adverse effects of such Change in Law and taking all reasonable steps to minimise any increase in costs arising from such Change in Law.
- 29.3 In the event of failure by the Partners to agree the relevant amendments to the Agreement (as appropriate), the Clause 21 (Dispute Resolution) shall apply.

30 WAIVER

30.1 No failure or delay by any Partner to exercise any right, power or remedy will operate as a waiver of it nor will any partial exercise preclude any further exercise of the same or of some other right to remedy.

31 SEVERANCE

31.1 If any provision of this Agreement, not being of a fundamental nature, shall be held to be illegal or unenforceable, the enforceability of the remainder of this Agreement shall not thereby be affected.

32 ASSIGNMENT AND SUB CONTRACTING

32.1 The Partners shall not sub contract, assign or transfer the whole or any part of this Agreement, without the prior written consent of the other Partners, which shall not be unreasonably withheld or delayed. This shall not apply to any assignment to a statutory successor of all or part of a Partner's statutory functions.

33 EXCLUSION OF PARTNERSHIP AND AGENCY

- 33.1 Nothing in this Agreement shall create or be deemed to create a partnership under the Partnership Act 1890 or the Limited Partnership Act 1907, a joint venture or the relationship of employer and employee between the Partners or render either Partner directly liable to any third party for the debts, liabilities or obligations of the other.
- 33.2 Except as expressly provided otherwise in this Agreement or where the context or any statutory provision otherwise necessarily requires, neither Partner will have authority to, or hold itself out as having authority to:
 - 33.2.1 act as an agent of the other;
 - 33.2.2 make any representations or give any warranties to third parties on behalf of or in respect of the other; or
 - 33.2.3 bind the other in any way.

34 THIRD PARTY RIGHTS

34.1 Unless the right of enforcement is expressly provided, no third party shall have the right to pursue any right under this Contract pursuant to the Contracts (Rights of Third Parties) Act 1999 or otherwise.

35 ENTIRE AGREEMENT

- 35.1 The terms herein contained together with the contents of the Schedules constitute the complete agreement between the Partners with respect to the subject matter hereof and supersede all previous communications representations understandings and agreement and any representation promise or condition not incorporated herein shall not be binding on any Partner.
- 35.2 No agreement or understanding varying or extending or pursuant to any of the terms or provisions hereof shall be binding upon any Partner unless in writing and signed by a duly authorised officer or representative of the parties.

36 COUNTERPARTS

36.1 This Agreement may be executed in one or more counterparts. Any single counterpart or a set of counterparts executed, in either case, by all Partners shall constitute a full original of this Agreement for all purposes.

37 GOVERNING LAW AND JURISDICTION

- 37.1 This Agreement and any dispute or claim arising out of or in connection with it or its subject matter or formation (including non-contractual disputes or claims) shall be governed by and construed in accordance with the laws of England and Wales.
- 37.2 Subject to Clause 21 (Dispute Resolution), the Partners irrevocably agree that the courts of England and Wales shall have exclusive jurisdiction to hear and settle any action, suit, proceedings, dispute or claim, which may arises out of, or in connection with, this Agreement, its subject matter or formation (including non-contractual disputes or claims).

IN WITNESS WHEREOF this Agreement has been executed by the Partners on the date of this Agreement

THE CORPORATE SEAL of THE COUNCIL OF [] was hereunto affixed in the presence of:					
Signed for on behalf of CLINICAL COMMISSIONING GROUP	-				

Authorised Signatory

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SCHEDULE 1

RISK SHARE PRINCIPLES IN RESPECT OF THE EAST SUSSEX BETTER CARE FUND

Background

This agreement describes the key principles underpinning the risk share arrangements between Commissioners in East Sussex in respect of the Better Care Fund (BCF). These commissioners comprise High Weald Lewes Havens (HWLH) CCG, Eastbourne, Hailsham and Seaford (EHS) CCG, Hastings and Rother (HR) CCG and East Sussex County Council (ESCC).

The East Sussex Better Together (ESBT) Programme Board will review this agreement annually. For 2015/16 the contributions to the BCF totals £42.214m. The following table details these contributions by organisation:

	£m
HWLH CCG	10.614
EHS CCG	12.749
HR CCG	13.188
ESCC	5.663
Total	42.214

The BCF is intended to provide a framework for investment in schemes that promote better integration between social and health care services, to improve people's health and social care experience, while also delivering the benefits identified in the ESBT programme.

There are a number of reasons why the operation of the BCF could lead to risks to the finances of both commissioning and provider organisations. Both health and social care face significant demands from demographic changes and increased demand for services. If the BCF fails to deliver, or there are delays in delivering reductions in demand for services, there may be financial or quality impacts.

Furthermore, risks may crystalize differentially across commissioners / providers geographically, resulting in a mismatch between the timings of an organisation's investments into the BCF and the benefits obtained from that investment.

Individual organisations are jointly responsible for risk managing the BCF and shall reflect and report identified organisational risk in their own corporate risk registers.

The s75 pooled budget agreement signed by Commissioners will incorporate this document [as an appendix?]. Where there is any inconsistency between the risk share principles set out in this document and the s75 agreement, the East Sussex Better Together Programme Board will determine the appropriate action.

Principle 1

The risk share arrangement is intended to address financial risks to commissioning organisations resulting from the requirement to mitigate operational and quality issues, where this results from agreed investment decisions not delivering the planned activity reductions or service delivery changes. This includes, but is not restricted to the Pay for Performance element as identified within the BCF submission.

Principle 2

The lead commissioner as identified in Appendix 1 will be responsible for reporting to the East Sussex Better Together Programme Board the achievement of the BCF plans and for ensuring commissioning contracts reflect BCF savings and investment plans.

Principle 3

Business cases for BCF investment shall include a clear appraisal of financial risks associated with delivery and provide clarity on whether financial risk crystalizing is an appropriate call on risk share arrangements. The ESBT Programme Board shall agree all investment decisions and risk handling mechanisms.

Principle 4

Each organisation will annually and following a properly conducted risk assessment of each BCF saving and investment scheme, collectively provide the ESBT Programme Board with a detailed plan of how they will mitigate the total quantum of risk.

The assessment shall include the likelihood and impact of each scheme delivering the expected outcomes in terms of activity reduction, cost reduction and operational and quality indicators.

The review of utilization, or funding of under and overspend shall take into consideration the variable geographic impact of individual BCF schemes.

Principle 5

The ESBT Finance Sub Group will be responsible for co-ordinating the performance management of BCF schemes and will report to the ESBT Programme Board quarterly.

The ESBT Sub Group will make recommendations to the East Sussex Better Together Programme Board regarding mitigating actions, the application of underspends on schemes and the source of any additional funding required.

Appendix 1

Table for Illustration only – To be completed once principles agreed by East Sussex Better Together Programme Board

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SCHEDULE 2

Governance Arrangements

Terms of reference

East Sussex Better Together Programme Board

1.0 Context

- 1.1 East Sussex Better Together is the term used for an overarching strategy to co-ordinate the plans of the health and social care commissioners in East Sussex. The East Sussex health and social care commissioners include: East Sussex County Council (ESCC); Eastbourne, Hailsham and Seaford CCG; Hastings and Rother CCG; and High Weald Lewes Havens CCG.
- 1.2 The growing population, particularly in the over 65s, the increasing number of people living with long term conditions, advances in medical technology and rising patient, user and public expectations will make it difficult to meet demand within the resources commissioners expect to receive and with the way services are currently provided. Therefore a fundamental and transformational change is needed to ensure high quality, sustainable services into the future that best meet the population needs now and for future generations.
- 1.3 In order to appropriately manage the co-ordinations of plans and to ensure locally appropriate implementation at scale and pace, the commissioners have resolved to establish the East Sussex Better Together Programme Board. This will be the main vehicle by which they will work jointly, and together with partners and stakeholders, to oversee the development, co-ordination and implementation of proposals to secure the vision of a sustainable health and social care economy in East Sussex.

2.0 Purpose

2.1 The purpose of the programme board is to provide system leadership, collaboration and oversight in a way that enables the CCGs and ESCC to work together with partners to create and agree the scope of the programme that will be detailed in a five year strategy and reflected in commissioners' individual strategies and plans. The Board will also ensure comprehensive stakeholder engagement in the co-design of plans, wide communication about the programme, and timely implementation planning for service transformation as an integral part of the programme to ensure delivery.

3.0 Responsibilities

3.1	The	key	responsibilities	of	the	programme	board	are	to:
	3.1.1	Establish	appropriate		programme	governa	ance	arrangen	nents
	3.1.2	Oversee a	Il agreed work within			•		0 0	

- to deliver particular aspects as required
- 3.1.3 Ensure comprehensive clinical leadership and engagement across the health and social care system
- 3.1.4 Oversee a comprehensive engagement and communications programme and ensure the outputs from this are integral to programme design and implementation; this to include public consultation as required.
- 3.1.5 Ensure comprehensive Equality Analyses are undertaken and co-ordinated as relevant and appropriate
- 3.1.6 Receive regular reports on progress against plans and any agreed key milestones and to ensure contingency plans are established and if necessary implemented

- 3.1.7 Drive the programme to deliver specified outcomes and benefits
- 3.1.8 Define acceptable risks for the programme and regularly review the risks and to agree mitigating actions
- 3.1.9 Ensure plans for delivery options are co-designed, robust, evidence-based and able to deliver on a sustainable basis
- 3.1.10 Ensure service users and stakeholders have opportunity to co-design and inform each phase of the programme
- 3.1.11 Ensure members lead wider engagement internally within their own organisations to ensure that leads achieve agreement from their respective organisations and are not solely responsible for decisions made at Programme Board.

4.0 Authority

The Programme Board has delegated responsibility to deliver the outcomes within the parameters to be agreed as part of the programme scope. Decision making powers in relation to organisationally specific plans remain reserved to the individual CCG Governing Bodies and East Sussex County Council.

5.0 Membership

The membership of the programme board will be: (nb this is unfinalised and does not yet reflect any sub-structure, e.g. finance and commissioning; care pathway delivery etc)

- Joint Chief Officer H&R and EHS CCGs (joint SRO)
- Chief Officer, HWLH CCG (ioint SRO)
- Director of Adult Health & Social Care, ESCC (joint SRO)
- Director of Children's Services, ESCC
- Clinical Lead, Eastbourne, Hailsham and Seaford CCG (EHS CCG)
- Clinical Lead, Eastbourne, Hailsham and Seaford CCG (EHS CCG)
- Clinical Lead, Hastings and Rother CCG (H&R CCG)
- Clinical Lead, Hastings and Rother CCG (H&R CCG)
- Clinical Lead, High Weald Lewes Havens CCG (HWLH CCG)
- Clinical Lead, High Weald Lewes Havens CCG (HWLH CCG)
- Director of Public Health (interim), ESCC
- Chief Finance Officer, H&R and EHS CCGs (on behalf of all 4 organisations)
- Programme Director, East Sussex Better Together

6.0 Quorum

It is agreed that half of the membership, to include two of the three Programme SROs and at least one member from each CCG and from ESCC, will be the minimum attendance at which the Programme Board would operate effectively.

7.0 Attendance

The programme board recognises that the attendance of other stakeholders may be valuable at some meetings, as is appropriate according to the agenda. This to be agreed as required.

8.0 Accountability and Reporting arrangements

The minutes of the meetings shall be formally recorded. Minutes of the meeting shall be submitted to the three CCG Governing Bodies and to ESCC cabinet. Progress reports will be submitted to the Health and Wellbeing Board. Members of the board may report to their constituent organisations according to their internal governance mechanisms.

9.0 Administration

The CCGs and ESCC will be responsible for and co-ordinate secretarial support for the board. This will be provided via the programme director's function.

10.0 Frequency

Meetings will be held monthly.

East Sussex Performance Delivery and Supply Management Group (PDSMG)

1.0 Context

- 1.1 East Sussex Better Together (ESBT) is the term used for an overarching strategy to co-ordinate the plans of the health and social care commissioners in East Sussex. The East Sussex health and social care commissioners include: East Sussex County Council (ESCC); Eastbourne, Hailsham and Seaford CCG; Hastings and Rother CCG; and High Weald Lewes Havens CCG.
- 1.2 The growing population, particularly in the over 65s, the increasing number of people living with long term conditions, advances in medical technology and rising patient, user and public expectations will make it difficult to meet demand within the resources commissioners expect to receive and with the way services are currently provided. Therefore a fundamental and transformational change is needed to ensure high quality, sustainable services into the future that best meet the population needs now and for future generations.
- 1.3 In order to appropriately manage the co-ordinations of plans and to ensure locally appropriate implementation at scale and pace, the commissioners have resolved to establish the East Sussex Better Together Programme Board. This will be the main vehicle by which they will work jointly, and together with partners and stakeholders, to oversee the development, co-ordination and implementation of proposals to secure the vision of a sustainable health and social care economy in East Sussex. The ESBT Programme Board will agree programmes of work to be developed by the Integrated Strategic Commissioning Group (ISCG) to the completion of the specification of requirements. PDSNG will then be required for the procurement and management of delivery of the commissioned service or product.
- 1.4 The East Sussex **Performance Delivery and Supply Management Group (PDSMG)** will assume responsibility for Managing the procurement of commissioned services post completion of the service specification, contracting arrangements and in-contract supplier relationship and performance management that ensure that the strategic vision and aspirations of East Sussex Better Together are achieved and that comprehensive services within available resources are commissioned for local populations. The organisations together must ensure that the health and social care system best meets the needs of the East Sussex population through effective coordination of commissioning and investment.

2. Purpose

The purpose of the East Sussex Performance Delivery and Supply Management Group (PDSMG) is:

- To provide a forum for developing and agreeing procurement arrangements, manage contract delivery and performance management and develop supplier relationships which add value to the delivery of the strategic and financial vision for health and social care in East Sussex (ESBT)
- To provide overall commissioned services and to develop integrated supply management strategies that reflects the priorities of the CCGs, Local Authority, and the Health and Well Being Board.
- To manage and review individual and collective integrated investment and make recommendations in conjunction with the Integrated Strategic Commissioning Group on joint investment which will deliver the strategic objectives of ESBT.

3. Membership

- 3.1 The membership of PDSMG will be as follows:-
 - 1 Assistant Director Adult Social Care (Strategy & Commissioning), ESCC
 - 2 Assistant Director of Children's Services, ESCC
 - 3 Head of Supply Management, ESCC

- 4 Head of Commissioning and Specialist Health Improvement
- 5 Chief Operating Officer and Head Of Delivery, High Weald Lewes Havens CCG
- 6 Head Of Performance and QIPP High Weald Lewes Havens CCG
- 7 Associate Director Performance and Delivery, Eastbourne Hailsham and Seaford/Hastings and Rother CCG
- 8 Business Manager Performance and Delivery, Eastbourne Hailsham and Seaford/Hastings and Rother CCG
- 3.2 Attendance from finance officers, Integrated Commissioners, Supply Relationship Managers, Category Managers and other officers as required.
- 3.3 The Chair and Deputy Chair will alternate between NHS and East Sussex County Council for a fixed period of 12 months.

4. Quoracy

- 4.1 Decisions can only be made at the PDSMG if the following members are present:
- 9 1 representative from each CCG
- 10 1 representative from ESCC

5. Functions

The PDSMG will be responsible for

- 11 Steering integrated initiatives to improve procurement and commissioning policy and practice;
- 12 Manage and develop commissioned services to achieve cost reduction, and efficiency targets,
- Oversee the procurement arrangements for all contracts from specification and routinely manage the performance of those contracts
- 14 Establish and monitor a single integrated register of all procurement, commissioned services, partnership and grant funded activities;
- 15 Direct procurement and commissioned service supplier relationship management
- To act as the Project Board for significant procurement exercises and undertake 'Gateway Reviews' for all procurement and commissioned services and investment
- 17 Emphasise more engagement with service users and providers at all stages of the procurement process and in the on-going Supply Management Arrangements
- Develop the understanding and opportunities for the 'third sector', the existing prospectus with the Voluntary Sector and the role and benefits of Small and Medium Enterprises;
- 19 Identify the opportunities for synergy and collaboration within projects across different services ensuring links to other Programme Boards
- 20 Development of toolkits for improving procurement and SRM:
- 21 Review existing arrangements and encourage development of decommissioning strategies, where appropriate.

6. PDSMG support

The PDSMG will be supported by the CCGs in East Sussex, and ESCC officers as appropriate. The Secretariat function to the PDSMG will be provided via the offices of the current chair.

7. PDSMG meetings

- 22 The PDSMG will meet monthly.
- The dates will be aligned with the Health and Wellbeing Board and the ESBT Programme Board so that relevant reports from the PDSMG are timely.
- The chair and vice chair of the PDSMG will rotate on a 12 monthly basis between Officers in ESCC and the CCGs.
- 25 The agenda and all reports will be published a minimum of five working days before the meeting

- The unconfirmed minutes / action logs of the meeting to be published within five working days of the meeting.
- 27 The PDSMG will report to the ESBT programme Board
- In exceptional circumstances, where an urgent action from the PDSMG is required this may be taken by the chair after discussion with all four bodies; any decision must be ratified at the next meeting.

East Sussex Integrated Strategic Planning Group (ISPG)

1.0 Context

- 1.1 East Sussex Better Together (ESBT) is the term used for an overarching strategy to co-ordinate the plans of the health and social care commissioners in East Sussex. The East Sussex health and social care commissioners include: East Sussex County Council (ESCC); Eastbourne, Hailsham and Seaford CCG; Hastings and Rother CCG; and High Weald Lewes Havens CCG.
- 1.2 The growing population, particularly in the over 65s, the increasing number of people living with long term conditions, advances in medical technology and rising patient, user and public expectations will make it difficult to meet demand within the resources commissioners expect to receive and with the way services are currently provided. Therefore a fundamental and transformational change is needed to ensure high quality, sustainable services into the future that best meet the population needs now and for future generations.
- 1.3 In order to appropriately manage the co-ordinations of plans and to ensure locally appropriate implementation at scale and pace, the commissioners have resolved to establish the East Sussex Better Together Programme Board. This will be the main vehicle by which they will work jointly, and together with partners and stakeholders, to oversee the development, co-ordination and implementation of proposals to secure the vision of a sustainable health and social care economy in East Sussex.
- 1.4 The integrated Strategic Planning Group will assume responsibility for developing integrated work programmes that ensure that the strategic vision and aspirations of East Sussex Better Together are achieved, and that comprehensive services within available resources are commissioned for local populations. The organisations together must ensure that the health and social care system best meets the needs of the East Sussex population through effective coordination of commissioning and investment.

2. Purpose

The purpose of the Integrated Strategic Planning Group (ISPG) is:

- To provide a forum for developing and agreeing proposals for delivery of the strategic and financial vision for health and social care in East Sussex (ESBT)
- To provide overall strategic direction and to develop integrated commissioning strategies that reflect the priorities of the CCGs, Local Authority, and the Health and Well Being Board.
- To make recommendations on joint investment this will deliver the strategic objectives of ESBT.

3. Membership

- 3.1 The membership of ISPG will be as follows:-
- 29 Programme Director for East Sussex Better Together
- 30 Assistant Director of Children's Services, ESCC
- 31 A lead GP from each CCG
- 32 Assistant Director Adult Social Care (Strategy & Commissioning)
- 33 Head of Commissioning and Specialist Health Improvement
- 34 Associate Director of Quality and Whole Systems Working, EHS and H&R CCG
- 35 Associate Director of Primary Care Development

- 36 Head of Strategy and Commissioning, HWLH CCG
- 37 Head of policy and strategy, ESCC
- 38 Deputy Chief Financial Officer, EHS and H&R CCG
- 39 Head of Strategic Finance, HWLH CCG
- 3.2 Attendance from Joint Commissioners and other officers as required.
- 3.3 The Chair and Deputy Chair will alternate between NHS and East Sussex County Council for a fixed period of 12 months.

4. Quoracy

- 4.1 Decisions can only be made at the ISPG if the following members are present:
- 40 1 representative from each CCG
- 41 1 representative from ESCC

5. Functions

The ISPG will be responsible for:

- 42 Identifying shared objectives and joint commissioning strategies
- Developing and agreeing proposals to the CCGs and ESCC for integrated commissioning strategies and programmes of work, ensuring that they are consistent with the ESBT vision and strategic direction and making progress reports and recommendations to the ESBT Programme Board where appropriate.
- 44 Gaining assurance on deliverability and value for money.
- Receiving and considering reports and recommendations from the programme leads including new proposals, project initiation documents, business cases and service development updates.
- 46 Ensuring appropriate handover to secure procurement, implementation and delivery.
- 47 Ensuring that appropriate engagement is undertaken with all stakeholders including clinicians, patients and the public.

6. ISPG support

The ISPG will be supported by the CCGs in East Sussex, and ESCC officers as appropriate. The Secretariat function to the ISPG will be provided via the offices of the current chair.

7. ISPG meetings

- 48 The ISPG will meet monthly.
- The dates will be aligned with the Health and Wellbeing Board and the ESBT Programme Board so that relevant reports from the ISPG are timely.
- The chair and vice chair of the ISPG will rotate on a 12 monthly basis between Officers in ESCC and the CCGs.
- 51 The agenda and all reports will be published a minimum of five working days before the meeting
- The unconfirmed minutes / action logs of the meeting to be published within five working days of the meeting.
- 53 The ISPG will report to the ESBT programme Board
- In exceptional circumstances, where an urgent action from the ISPG is required this may be taken by the chair after discussion with all four bodies; any decision must be ratified at the next meeting.

8. Reporting

The ISPG will report to the ESBT Programme Board.

9. Accountability

Each organisation remains separately accountable unless any specific responsibilities are delegated to this group.

SCHED	ULE 3: SCHEME INVESTMENTS	
Ref	Scheme 2015/16	£000
no.		
1	Protecting Adult Social Care: a range of social care	5,343
	services that support health care, with a focus on discharge support.	4,353
2	Re-ablement: Community bed based intermediate care	299
	Re-ablement: JCR services to be reviewed and further developed to support discharge, admissions avoidance and enhanced rapid response	591
3	IT systems: shared access to client records and enhancing risk stratification methodology	150
4	Carers: investment to support implementing the agreed joint multiagency approach to help people continue in their caring roles.	4,729
5	Care Act Implementation: amount of BCF identified by government as contributing to implementation of Care Bill, including additional assessments, safeguarding and Care Accounts for the care cost cap system.	1,486
6	Social Care Capital Grant	1,440
7	Disabled Facilities Grant: existing grant for residents not in social housing, enabling disabled people to remain at home.	3,108
8	Urgent Care schemes	3,609
9	Planned Care schemes	886
10	Community schemes	1,275
11	Mental Health	432
12	Discharge to Assess schemes: 7 day working	419
13	Other programmes/schemes	385
	Prescribing	
	SUB TOTAL	28,505
	Contingency	13,709
	TOTAL	42,214

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